



**Ministry of Health and  
Long-Term Care**

**Inspection Report under  
the Long-Term Care  
Homes Act, 2007**

**Health System Accountability and  
Performance Division  
Performance Improvement and  
Compliance Branch**

**Division de la responsabilisation et de la  
performance du système de santé  
Direction de l'amélioration de la  
performance et de la conformité**

Ottawa Service Area Office  
347 Preston St, 4th Floor  
OTTAWA, ON, K1S-3J4  
Telephone: (613) 569-5602  
Facsimile: (613) 569-9670

**Ministère de la Santé et des  
Soins de longue durée**

**Rapport d'inspection sous la  
Loi de 2007 sur les foyers de  
soins de longue durée**

Bureau régional de services d'Ottawa  
347, rue Preston, 4iém étage  
OTTAWA, ON, K1S-3J4  
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**Public Copy/Copie du public**

<b>Report Date(s) / Date(s) du Rapport</b>	<b>Inspection No / No de l'inspection</b>	<b>Log # / Registre no</b>	<b>Type of Inspection / Genre d'inspection</b>
Sep 9, 2013	2013_195166_0027	O-000772- 13, O- 000783-13	Critical Incident System

**Licensee/Titulaire de permis**

**INA GRAFTON GAGE HOME OF TORONTO  
40 Bell Estate Road, SCARBOROUGH, ON, M1L-0E2**

**Long-Term Care Home/Foyer de soins de longue durée**

**INA GRAFTON GAGE HOME  
40 Bell Estate Road, SCARBOROUGH, ON, M1L-0E2**

**Name of Inspector(s)/Nom de l'inspecteur ou des inspecteurs**

**CAROLINE TOMPKINS (166)**

**Inspection Summary/Résumé de l'inspection**



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**The purpose of this inspection was to conduct a Critical Incident System inspection.**

**This inspection was conducted on the following date(s): August 20, 21 2013**

**The purpose of this inspection was to conduct an inspection related to 2 critical incidents, Log O-000772-12 and Log O-000783-13.**

**During the course of the inspection, the inspector(s) spoke with Residents, the Administrator, the Director of Care, the Assistant Directors of Care(2), Registered nursing staff, Personal Support staff, the Psychogeriatric Resource Consultant, the Physiotherapist and the Physiotherapy Assistant.**

**During the course of the inspection, the inspector(s) reviewed residents' clinical health records, documentation related to the licensee's "Falls Prevention Program" and Falls Prevention committee meeting minutes.**

**The following Inspection Protocols were used during this inspection:**  
**Critical Incident Response**

**Falls Prevention**

**Responsive Behaviours**

**Findings of Non-Compliance were found during this inspection.**

<b>NON-COMPLIANCE / NON - RESPECT DES EXIGENCES</b>	
<b>Legend</b>	<b>Legendé</b>
WN – Written Notification	WN – Avis écrit
VPC – Voluntary Plan of Correction	VPC – Plan de redressement volontaire
DR – Director Referral	DR – Aiguillage au directeur
CO – Compliance Order	CO – Ordre de conformité
WAO – Work and Activity Order	WAO – Ordres : travaux et activités



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Non-compliance with requirements under the Long-Term Care Homes Act, 2007 (LTCHA) was found. (A requirement under the LTCHA includes the requirements contained in the items listed in the definition of "requirement under this Act" in subsection 2(1) of the LTCHA.)

The following constitutes written notification of non-compliance under paragraph 1 of section 152 of the LTCHA.

Le non-respect des exigences de la Loi de 2007 sur les foyers de soins de longue durée (LFSLD) a été constaté. (Une exigence de la loi comprend les exigences qui font partie des éléments énumérés dans la définition de « exigence prévue par la présente loi », au paragraphe 2(1) de la LFSLD.)

Ce qui suit constitue un avis écrit de non-respect aux termes du paragraphe 1 de l'article 152 de la LFSLD.

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**WN #1: The Licensee has failed to comply with O.Reg 79/10, s. 53. Responsive behaviours**



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**Specifically failed to comply with the following:**

**s. 53. (1) Every licensee of a long-term care home shall ensure that the following are developed to meet the needs of residents with responsive behaviours:**

1. Written approaches to care, including screening protocols, assessment, reassessment and identification of behavioural triggers that may result in responsive behaviours, whether cognitive, physical, emotional, social, environmental or other. O. Reg. 79/10, s. 53 (1).
2. Written strategies, including techniques and interventions, to prevent, minimize or respond to the responsive behaviours. O. Reg. 79/10, s. 53 (1).
3. Resident monitoring and internal reporting protocols. O. Reg. 79/10, s. 53 (1).
4. Protocols for the referral of residents to specialized resources where required. O. Reg. 79/10, s. 53 (1).

**s. 53. (2) The licensee shall ensure that, for all programs and services, the matters referred to in subsection (1) are,**

- (a) integrated into the care that is provided to all residents; O. Reg. 79/10, s. 53 (2).
- (b) based on the assessed needs of residents with responsive behaviours; and O. Reg. 79/10, s. 53 (2).
- (c) co-ordinated and implemented on an interdisciplinary basis. O. Reg. 79/10, s. 53 (2).

**s. 53. (3) The licensee shall ensure that,**

- (a) the matters referred to in subsection (1) are developed and implemented in accordance with evidence-based practices and, if there are none, in accordance with prevailing practices; O. Reg. 79/10, s. 53 (3).
- (b) at least annually, the matters referred to in subsection (1) are evaluated and updated in accordance with evidence-based practices and, if there are none, in accordance with prevailing practices; and O. Reg. 79/10, s. 53 (3).
- (c) a written record is kept relating to each evaluation under clause (b) that includes the date of the evaluation, the names of the persons who participated in the evaluation, a summary of the changes made and the date that those changes were implemented. O. Reg. 79/10, s. 53 (3).

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**Findings/Faits saillants :**



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### 1. Log O-000772-13

The licensee failed to ensure that a program has been developed to meet the needs of residents with responsive behaviours

Interview with the Director of Care, the Assistant Director, Registered staff and Personal Support staff, indicate there is no responsive behaviour program in the home as required by legislation O Reg. 79/10.

There is no evidence of written approaches to care developed to meet the needs of residents with responsive behaviours including written strategies, techniques and interventions to prevent, minimize or respond to responsive behaviours. [s. 53. (1) 1.]

#### ***Additional Required Actions:***

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***CO # - 001 will be served on the licensee. Refer to the “Order(s) of the Inspector”.***

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**WN #2: The Licensee has failed to comply with LTCHA, 2007 S.O. 2007, c.8, s. 76. Training**

**Specifically failed to comply with the following:**

**s. 76. (7) Every licensee shall ensure that all staff who provide direct care to residents receive, as a condition of continuing to have contact with residents, training in the areas set out in the following paragraphs, at times or at intervals provided for in the regulations:**

- 1. Abuse recognition and prevention. 2007, c. 8, s. 76. (7).**
  - 2. Mental health issues, including caring for persons with dementia. 2007, c. 8, s. 76. (7).**
  - 3. Behaviour management. 2007, c. 8, s. 76. (7).**
  - 4. How to minimize the restraining of residents and, where restraining is necessary, how to do so in accordance with this Act and the regulations. 2007, c. 8, s. 76. (7).**
  - 5. Palliative care. 2007, c. 8, s. 76. (7).**
  - 6. Any other areas provided for in the regulations. 2007, c. 8, s. 76. (7).**
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**Findings/Faits saillants :**



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### 1. Log O-000772-13

Review of staff education records and interview with the Administrator, the Director of Care, the Assistant Director of Care, Registered and Personal Support staff indicate that staff have not received annual training in mental health issues, including caring for persons with dementia and behaviour management as required in the LTCHA 2007.

This noncompliance has previously been issued as a Compliance Order in Inspection #2013\_195166\_0026 [s. 76. (7) 2.]

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### **WN #3: The Licensee has failed to comply with O.Reg 79/10, s. 107. Reports re critical incidents**

**Specifically failed to comply with the following:**

**s. 107. (2) Where a licensee is required to make a report immediately under subsection (1) and it is after normal business hours, the licensee shall make the report using the Ministry's method for after hours emergency contact. O. Reg. 79/10, s. 107 (2).**

**s. 107. (3) The licensee shall ensure that the Director is informed of the following incidents in the home no later than one business day after the occurrence of the incident, followed by the report required under subsection (4):**

- 1. A resident who is missing for less than three hours and who returns to the home with no injury or adverse change in condition. O. Reg. 79/10, s. 107 (3).**
  - 2. An environmental hazard, including a breakdown or failure of the security system or a breakdown of major equipment or a system in the home that affects the provision of care or the safety, security or well-being of residents for a period greater than six hours. O. Reg. 79/10, s. 107 (3).**
  - 3. A missing or unaccounted for controlled substance. O. Reg. 79/10, s. 107 (3).**
  - 4. An injury in respect of which a person is taken to hospital. O. Reg. 79/10, s. 107 (3).**
  - 5. A medication incident or adverse drug reaction in respect of which a resident is taken to hospital. O. Reg. 79/10, s. 107 (3).**
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**Findings/Faits saillants :**



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**1. Log O-000772-13**

The licensee failed to immediately inform the Director of an allegation of resident to resident abuse.

On August 6, 2013 an after hours pager call was received reporting an alleged incident of resident to resident abuse which had occurred several days prior to the notification of the incident. A written critical report was received on August 7, 2013. [s. 107. (2)]

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**2. Log O-000783-13**

The licensee failed to inform the Director of the following incident no later than one business day after the occurrence of the incident.

On August 16, 2013 a critical incident was submitted to report that Resident #2 was admitted to the hospital after sustaining a fractured hip due to a fall. [s. 107. (3)]

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**Issued on this 9th day of September, 2013**

**Signature of Inspector(s)/Signature de l'inspecteur ou des inspecteurs**



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**Order(s) of the Inspector**

Pursuant to section 153 and/or  
section 154 of the *Long-Term Care  
Homes Act, 2007*, S.O. 2007, c.8

**Ordre(s) de l'inspecteur**

Aux termes de l'article 153 et/ou  
de l'article 154 de la *Loi de 2007 sur les foyers  
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**Health System Accountability and Performance Division  
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**Division de la responsabilisation et de la performance du système de santé  
Direction de l'amélioration de la performance et de la conformité**

**Public Copy/Copie du public**

**Name of Inspector (ID #) /**

**Nom de l'inspecteur (No) :** CAROLINE TOMPKINS (166)

**Inspection No. /**

**No de l'inspection :** 2013\_195166\_0027

**Log No. /**

**Registre no:** O-000772-13, O-000783-13

**Type of Inspection /**

**Genre d'inspection:** Critical Incident System

**Report Date(s) /**

**Date(s) du Rapport :** Sep 9, 2013

**Licensee /**

**Titulaire de permis :** INA GRAFTON GAGE HOME OF TORONTO

40 Bell Estate Road, SCARBOROUGH, ON, M1L-0E2

**LTC Home /**

**Foyer de SLD :** INA GRAFTON GAGE HOME

40 Bell Estate Road, SCARBOROUGH, ON, M1L-0E2

**Name of Administrator /**

**Nom de l'administratrice**

**ou de l'administrateur :** Denise Bedard-Eldridge

To INA GRAFTON GAGE HOME OF TORONTO, you are hereby required to comply  
with the following order(s) by the date(s) set out below:



<b>Ministry of Health and Long-Term Care</b>	<b>Ministère de la Santé et des Soins de longue durée</b>
<b>Order(s) of the Inspector</b> Pursuant to section 153 and/or section 154 of the <i>Long-Term Care Homes Act, 2007</i> , S.O. 2007, c.8	<b>Ordre(s) de l'inspecteur</b> Aux termes de l'article 153 et/ou de l'article 154 de la <i>Loi de 2007 sur les foyers de soins de longue durée</i> , L.O. 2007, chap. 8

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**Order # /**  
**Ordre no :** 001      **Order Type /**  
**Genre d'ordre :** Compliance Orders, s. 153. (1) (a)

**Pursuant to / Aux termes de :**

O.Reg 79/10, s. 53. (1) Every licensee of a long-term care home shall ensure that the following are developed to meet the needs of residents with responsive behaviours:

1. Written approaches to care, including screening protocols, assessment, reassessment and identification of behavioural triggers that may result in responsive behaviours, whether cognitive, physical, emotional, social, environmental or other.
2. Written strategies, including techniques and interventions, to prevent, minimize or respond to the responsive behaviours.
3. Resident monitoring and internal reporting protocols.
4. Protocols for the referral of residents to specialized resources where required.

O. Reg. 79/10, s. 53 (1).

**Order / Ordre :**

The licensee shall ensure that the following are developed, assessed and integrated into the care of the residents with responsive behaviours:

- written approaches to care including screening protocols, assessments, and reassessments
- written interdisciplinary strategies including techniques and intervention, including the identifications of triggers, to prevent, minimize or respond to responsive behaviours
- resident monitoring protocols
- protocols for referral of residents to specialized resources when required
- protocols to ensure staff education is provided related to the responsive behaviour program and procedures
- process to monitor and evaluate the implementation of the responsive behaviour program

**Grounds / Motifs :**



**Ministry of Health and  
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**Order(s) of the Inspector**

Pursuant to section 153 and/or  
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**Ordre(s) de l'inspecteur**

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de l'article 154 de la *Loi de 2007 sur les foyers  
de soins de longue durée*, L.O. 2007, chap. 8

1. Interview with the Director of Care, the Assistant Director and Registered staff indicated that there is no responsive behaviour program in the home. There is no evidence of written approaches to care, developed to meet the needs of residents with responsive behaviours including written strategies, techniques and interventions to prevent , minimize or respond to responsive behaviours (166)

**This order must be complied with /**

**Vous devez vous conformer à cet ordre d'ici le : Sep 27, 2013**



**Ministry of Health and  
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**Order(s) of the Inspector**

Pursuant to section 153 and/or  
section 154 of the *Long-Term Care  
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**Ordre(s) de l'inspecteur**

Aux termes de l'article 153 et/ou  
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**REVIEW/APPEAL INFORMATION**

**TAKE NOTICE:**

The Licensee has the right to request a review by the Director of this (these) Order(s) and to request that the Director stay this (these) Order(s) in accordance with section 163 of the Long-Term Care Homes Act, 2007.

The request for review by the Director must be made in writing and be served on the Director within 28 days from the day the order was served on the Licensee.

The written request for review must include,

- (a) the portions of the order in respect of which the review is requested;
- (b) any submissions that the Licensee wishes the Director to consider; and
- (c) an address for services for the Licensee.

The written request for review must be served personally, by registered mail or by fax upon:

Director  
c/o Appeals Coordinator  
Performance Improvement and Compliance Branch  
Ministry of Health and Long-Term Care  
1075 Bay Street, 11th Floor  
TORONTO, ON  
M5S-2B1  
Fax: 416-327-7603



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When service is made by registered mail, it is deemed to be made on the fifth day after the day of mailing and when service is made by fax, it is deemed to be made on the first business day after the day the fax is sent. If the Licensee is not served with written notice of the Director's decision within 28 days of receipt of the Licensee's request for review, this(these) Order(s) is(are) deemed to be confirmed by the Director and the Licensee is deemed to have been served with a copy of that decision on the expiry of the 28 day period.

The Licensee has the right to appeal the Director's decision on a request for review of an Inspector's Order(s) to the Health Services Appeal and Review Board (HSARB) in accordance with section 164 of the Long-Term Care Homes Act, 2007. The HSARB is an independent tribunal not connected with the Ministry. They are established by legislation to review matters concerning health care services. If the Licensee decides to request a hearing, the Licensee must, within 28 days of being served with the notice of the Director's decision, give a written notice of appeal to both:

Health Services Appeal and Review Board and the Director

Attention Registrar  
151 Bloor Street West  
9th Floor  
Toronto, ON M5S 2T5

Director  
c/o Appeals Coordinator  
Performance Improvement and Compliance  
Branch  
Ministry of Health and Long-Term Care  
1075 Bay Street, 11th Floor  
TORONTO, ON  
M5S-2B1  
Fax: 416-327-7603

Upon receipt, the HSARB will acknowledge your notice of appeal and will provide instructions regarding the appeal process. The Licensee may learn more about the HSARB on the website [www.hsarb.on.ca](http://www.hsarb.on.ca).



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**RENSEIGNEMENTS SUR LE RÉEXAMEN/L'APPEL**

**PRENDRE AVIS**

En vertu de l'article 163 de la Loi de 2007 sur les foyers de soins de longue durée, le titulaire de permis peut demander au directeur de réexaminer l'ordre ou les ordres qu'il a donné et d'en suspendre l'exécution.

La demande de réexamen doit être présentée par écrit et est signifiée au directeur dans les 28 jours qui suivent la signification de l'ordre au titulaire de permis.

La demande de réexamen doit contenir ce qui suit :

- a) les parties de l'ordre qui font l'objet de la demande de réexamen;
- b) les observations que le titulaire de permis souhaite que le directeur examine;
- c) l'adresse du titulaire de permis aux fins de signification.

La demande écrite est signifiée en personne ou envoyée par courrier recommandé ou par télécopieur au:

Directeur  
a/s Coordinateur des appels  
Direction de l'amélioration de la performance et de la conformité  
Ministère de la Santé et des Soins de longue durée  
1075, rue Bay, 11e étage  
Ontario, ON  
M5S-2B1  
Fax: 416-327-7603

Les demandes envoyées par courrier recommandé sont réputées avoir été signifiées le cinquième jour suivant l'envoi et, en cas de transmission par télécopieur, la signification est réputée faite le jour ouvrable suivant l'envoi. Si le titulaire de permis ne reçoit pas d'avis écrit de la décision du directeur dans les 28 jours suivant la signification de la demande de réexamen, l'ordre ou les ordres sont réputés confirmés par le directeur. Dans ce cas, le titulaire de permis est réputé avoir reçu une copie de la décision avant l'expiration du délai de 28 jours.



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Pursuant to section 153 and/or  
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**Ordre(s) de l'inspecteur**

Aux termes de l'article 153 et/ou  
de l'article 154 de la *Loi de 2007 sur les foyers  
de soins de longue durée*, L.O. 2007, chap. 8

En vertu de l'article 164 de la Loi de 2007 sur les foyers de soins de longue durée, le titulaire de permis a le droit d'interjeter appel, auprès de la Commission d'appel et de révision des services de santé, de la décision rendue par le directeur au sujet d'une demande de réexamen d'un ordre ou d'ordres donnés par un inspecteur. La Commission est un tribunal indépendant du ministère. Il a été établi en vertu de la loi et il a pour mandat de trancher des litiges concernant les services de santé. Le titulaire de permis qui décide de demander une audience doit, dans les 28 jours qui suivent celui où lui a été signifié l'avis de décision du directeur, faire parvenir un avis d'appel écrit aux deux endroits suivants :

À l'attention du registraire  
Commission d'appel et de révision  
des services de santé  
151, rue Bloor Ouest, 9e étage  
Toronto (Ontario) M5S 2T5

Directeur  
a/s Coordinateur des appels  
Direction de l'amélioration de la performance et de la  
conformité  
Ministère de la Santé et des Soins de longue durée  
1075, rue Bay, 11e étage  
Ontario, ON  
M5S-2B1  
Fax: 416-327-7603

La Commission accusera réception des avis d'appel et transmettra des instructions sur la façon de procéder pour interjeter appel. Les titulaires de permis peuvent se renseigner sur la Commission d'appel et de révision des services de santé en consultant son site Web, au [www.hsarb.on.ca](http://www.hsarb.on.ca).

**Issued on this 9th day of September, 2013**

**Signature of Inspector /**

**Signature de l'inspecteur :**

**Name of Inspector /**

**Nom de l'inspecteur :** CAROLINE TOMPKINS

**Service Area Office /**

**Bureau régional de services :** Ottawa Service Area Office